



# Audit Report



OIG-14-021

Audit of the Bureau of Engraving and Printing's Fiscal Years  
2013 and 2012 Financial Statements

January 27, 2014

Office of  
Inspector General

Department of the Treasury



DEPARTMENT OF THE TREASURY  
WASHINGTON, D.C. 20220

OFFICE OF  
INSPECTOR GENERAL

January 27, 2014

**MEMORANDUM FOR LARRY R. FELIX, DIRECTOR  
BUREAU OF ENGRAVING AND PRINTING**

**FROM:** Michael Fitzgerald  
Director, Financial Audit

**SUBJECT:** Audit of the Bureau of Engraving and Printing's  
Fiscal Years 2013 and 2012 Financial Statements

I am pleased to transmit the attached audited Bureau of Engraving and Printing (BEP) financial statements for fiscal years 2013 and 2012. Under a contract monitored by the Office of Inspector General, KPMG LLP (KPMG), an independent certified public accounting firm, performed an audit of the financial statements of BEP as of September 30, 2013 and 2012 and for the years then ended. The contract required that the audit be performed in accordance with generally accepted government auditing standards and applicable provisions of Office of Management and Budget Bulletin No. 14-02, *Audit Requirements for Federal Financial Statements*.

The following reports, prepared by KPMG, are incorporated in the attachment:

- Independent Auditors' Report;
- Independent Auditors' Report on Internal Control Over Financial Reporting; and
- Independent Auditors' Report on Compliance and Other Matters

In its audit, KPMG found:

- that the financial statements were fairly presented, in all material respects, in accordance with U.S. generally accepted accounting principles.
- that management's assertion that BEP maintained effective internal control over financial reporting as of September 30, 2013 was fairly stated in all material respects. However, KPMG identified a significant deficiency related to internal control over monthly inventory account reconciliations.
- no instances of reportable noncompliance with laws and regulations tested.

KPMG also issued a management letter dated January 23, 2014 discussing certain matters involving internal control over financial reporting and its operation that were identified during the audit but were not required to be included in the auditors' reports. This letter will be transmitted separately.

In connection with the contract, we reviewed KPMG's reports and related documentation and inquired of its representatives. Our review, as differentiated from an audit performed in accordance with generally accepted government auditing standards, was not intended to enable us to express, and we do not express, opinions on BEP's financial statements or management's assertion on the effectiveness of internal control over financial reporting, or a conclusion on compliance with laws and regulations. KPMG is responsible for the attached auditors' reports dated January 23, 2014 and the conclusions expressed in the reports. However, our review disclosed no instances where KPMG did not comply, in all material respects, with generally accepted government auditing standards.

Should you have any questions, please contact me at (202) 927-5789, or a member of your staff may contact Shiela Michel, Manager, Financial Audit at (202) 927-5407.

Attachment

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

**Financial Statements**

**Years ended September 30, 2013 and 2012**

(With Independent Auditors' Reports Thereon)

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING  
FINANCIAL STATEMENTS  
FOR THE YEARS ENDED SEPTEMBER 30, 2013 AND 2012**

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KPMG LLP  
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## **Independent Auditors' Report**

The Inspector General, Department of the Treasury and  
The Director of the Bureau of Engraving and Printing, Department of the Treasury:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Bureau of Engraving and Printing (the Bureau), which comprise the balance sheets as of September 30, 2013 and 2012, and the related statements of operations and cumulative results of operations, and cash flows for the years then ended, and the related notes to the financial statements.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 14-02, *Audit Requirements for Federal Financial Statements*. Those standards and OMB Bulletin No. 14-02 require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



***Opinion on the Financial Statements***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Bureau of Engraving and Printing as of September 30, 2013 and 2012, and the results of its operations, and its cash flows for the years then ended in accordance with U.S. generally accepted accounting principles.

***Other Reporting Required by Government Auditing Standards***

*Report on Internal Control*

We also have examined, in accordance with attestation standards established by the American Institute of Certified Public Accountants, and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, management's assertion that the Bureau maintained effective internal control over financial reporting as of September 30, 2013, based on the criteria established in *Internal Control – Integrated Framework (1992)* issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO), and our report dated January 23, 2014 expressed an unqualified opinion on management's assertion that the Bureau maintained effective internal control over financial reporting.

*Report on Compliance*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 23, 2014, on our tests of the Bureau's compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. That report and the report on internal control over financial reporting are an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Bureau's internal control over financial reporting and compliance.

**KPMG LLP**

January 23, 2014

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Balance Sheets

As of September 30, 2013 and 2012

	<b>2013</b>	<b>2012</b>
	(In Thousands)	
<b>ASSETS</b>		
Current assets		
Cash (Note 3)	\$ 88,218	\$ 117,993
Accounts receivable (Note 10)	63,276	54,355
Inventories, net (Note 4)	171,504	144,676
Prepaid expenses	3,528	4,743
Total current assets	326,526	321,767
Property and equipment, net (Note 5)	429,985	416,350
Other assets, net (Note 6)	27,048	19,606
Total assets	\$ 783,559	\$ 757,723
<b>LIABILITIES AND EQUITY</b>		
Liabilities		
Current liabilities (Notes 7 and 8)		
Accounts payable	\$ 16,200	\$ 18,980
Accrued liabilities	24,446	34,668
Advances	12,066	5,011
Total current liabilities	52,712	58,659
Workers' compensation liability (Note 8)	66,342	63,039
Total liabilities	119,054	121,698
Contingencies and commitments (Notes 12 and 13)		
Equity		
Invested capital	32,435	32,435
Cumulative results of operations	632,070	603,590
Total equity	664,505	636,025
Total liabilities and equity	\$ 783,559	\$ 757,723

See accompanying notes to the financial statements.



**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Statements of Operations and  
Cumulative Results of Operations

For the Years Ended September 30, 2013 and 2012

	<b>2013</b>	<b>2012</b>
	(In Thousands)	
Revenue from sales (Note 10)	\$ 695,504	\$ 735,797
Cost of goods sold	527,727	564,669
Gross margin	167,777	171,128
Operating costs:		
General and administrative expenses	120,890	108,326
Research and development	18,407	9,127
	139,297	117,453
Excess of revenues over expenses	28,480	53,675
Cumulative results of operations at beginning of year	603,590	549,915
Cumulative results of operations at end of year	\$ 632,070	\$ 603,590

See accompanying notes to the financial statements.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Statements of Cash Flows  
For the Years Ended September 30, 2013 and 2012

	<b>2013</b>	<b>2012</b>
	(In Thousands)	
<b>Cash flows from operating activities</b>		
Excess of revenues over expenses	\$ 28,480	\$ 53,675
Adjustments to reconcile excess of revenues over expenses to net cash provided by operating activities:		
Depreciation	52,876	40,812
(Gain) Loss from obsolescence	502	(175)
Loss from inventory impairment	5,829	-
Loss from disposal of property and equipment	3	-
Changes in assets and liabilities		
Increase in accounts receivable	(8,921)	(15,919)
(Increase) decrease in inventories	(32,657)	5,102
(Increase) decrease in prepaid expenses	1,215	(1,045)
Increase in other assets	(7,944)	(163)
Decrease in accounts payable	(1,343)	(14,703)
Decrease in accrued liabilities	(10,222)	(1,281)
Increase (decrease) in advances	7,055	(3,449)
Increase in workers' compensation liability	3,303	616
Net cash provided by operating activities	38,176	63,470
<b>Cash flows from investing activities</b>		
Purchases of property and equipment	(67,951)	(75,655)
Net cash used in investing activities	(67,951)	(75,655)
Net decrease in cash	(29,775)	(12,185)
Cash at beginning of year	117,993	130,178
Cash at end of year	\$ 88,218	\$ 117,993

See accompanying notes to the financial statements.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements

September 30, 2013 and 2012

**1. Reporting Entity**

The Bureau of Engraving and Printing (Bureau), a component of the United States (U.S.) Department of the Treasury, is the U.S. Government's security printer. The Bureau designs and produces U.S. currency. The Bureau also advises and assists federal agencies in the design and production of other U.S. Government documents requiring counterfeit deterrence or secure production.

The Bureau operates under basic authorities conferred by the Act of July 11, 1862, (12 Stat. 532; also, 31 U.S.C. 5114) and other laws and regulations. In accordance with the provisions of Public Law 81-656, effective August 4, 1950, the operations of the Bureau are financed by means of a revolving fund. This fund is reimbursed through billings to the Bureau's customers for products delivered. Public Law 95-81 authorized the Bureau to include in its product prices an amount to provide funding for the acquisition of capital equipment and future working capital. Invested capital represents the historical value of the initial contribution made by the Federal Government.

The financial statements represent the consolidation of two federal revolving funds. The majority of all financial transactions are contained in the Bureau of Engraving and Printing Revolving Fund, which finances Bureau operations. The other revolving fund, the Mutilated Currency Revolving Fund, is used to redeem damaged paper currency received from the public. All significant balances and transactions between the funds have been eliminated in consolidation.

**2. Summary of Significant Accounting Policies**

*Basis of Accounting*

The Bureau has historically prepared its financial statements in conformity with U.S. generally accepted accounting principles (GAAP), based on accounting standards issued by the Financial Accounting Standards Board (FASB), the private-sector standards-setting body. Under such standards, the Bureau prepares its financial statements using the full accrual basis of accounting under which revenues are recognized when earned and expenses are recognized as incurred, regardless of when cash is exchanged.

The Federal Accounting Standards Advisory Board (FASAB) has been designated by the American Institute of Certified Public Accountants as the standards-setting body for financial statements of Federal Government entities, with respect to the establishment of GAAP. FASAB has indicated, however, that financial statements prepared based upon accounting standards published by the FASB may also be regarded as in conformity with GAAP for those federal agencies, such as the Bureau, that have issued financial statements based upon FASB accounting standards in the past. Accordingly, consistent with historical reporting, the Bureau's financial statements are presented in accordance with accounting standards published by the FASB.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements

September 30, 2013 and 2012

*Estimates*

The preparation of financial statements in accordance with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and related revenues and expenses. Those estimates most significant to the Bureau's financial statements are the actuarial estimates made by the Department of Labor (DOL) in arriving at the liabilities for workers' compensation, allowances for obsolescence, the useful lives of property and equipment, the likelihood of losses associated with contingent liabilities, and certain accrued expenses at the date of the financial statements. Such estimates and assumptions could change in the future as more information becomes known, which could impact the amounts reported and disclosed herein.

*Cash*

Cash represents the aggregate amount of the Bureau's funds held on deposit with the U.S. Treasury and are available to pay liabilities.

*Inventories*

Raw material and supply inventories are stated at standard cost, except for one advanced counterfeit deterrent material, which is valued using the first-in-first-out (FIFO) method. Finished goods inventories are stated at weighted average unit cost. All methods approximate actual cost. Cost elements included in work-in-process and finished goods inventories are direct materials, direct labor, manufacturing overhead and manufacturing support.

Any raw materials inventory determined to be obsolete will be immediately expensed resulting in no allowance for inventory obsolescence for raw materials.

*Property and Equipment*

Property and equipment are recorded at cost. Major alterations and renovations are capitalized, while maintenance and repair costs are charged to expense as incurred. The capitalization threshold is \$50,000. The Bureau capitalizes all cost associated with new construction and building improvements.

The Bureau occupies and uses buildings and land owned by the Department of the Treasury. The Bureau is not charged for the use of the buildings or land, but is responsible for maintenance and repair of all buildings and land improvements. The land and building shell for the Bureau's Western Currency Facility were donated by the City of Fort Worth, Texas to the Department of the Treasury (See Note 5).

Depreciation of property and equipment is calculated using the straight-line method over the following estimated useful lives:

Machinery and equipment	3 - 15 years
Building improvements	3 - 40 years
Information technology (IT) equipment and software	3 - 5 years
Office machines	5 - 10 years

**THE DEPARTMENT OF THE TREASURY  
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Notes to the Financial Statements

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Furniture and fixtures	5 - 10 years
Motor vehicles	3 - 9 years

*Other Assets*

Other assets consist principally of machine repair parts and tools, which are used in the production of the Bureau's products. Other assets are stated at standard cost, which approximates actual cost, net of a reserve for obsolescence.

*Employee Retirement Plans*

Bureau employees participate in the contributory Civil Service Retirement System (CSRS) or Federal Employees' Retirement System (FERS), to which the Bureau and employees make contributions according to plan requirements. Consistent with reporting under multi-employer pension plans, the Bureau does not report CSRS and FERS assets, accumulated plan benefits or future liabilities, if any, applicable to its employees. This data is reported for plan participants by the Office of Personnel Management (OPM).

*Postretirement Benefits Other than Pensions*

Postretirement benefits for former Bureau employees, specifically health care costs and life insurance, are administered and paid by OPM through appropriations received from the U.S. Government. The Bureau does not reimburse OPM for these payments. The Bureau's financial statements do not include the cost of employee postretirement benefits paid by OPM, or the actuarial liability for such benefits.

*Workers' Compensation Costs*

The Federal Employee Compensation Act (FECA) provides income and medical cost protection to covered federal civilian employees injured on the job, employees who have incurred a work-related occupational disease and beneficiaries of employees whose death is attributable to a job-related injury or occupational disease. Claims incurred for benefits for the Bureau's employees under FECA are administered by DOL and are ultimately paid by the Bureau.

The FECA liability consists of two components. The first component, the accrued FECA liability, is based on actual claims paid by DOL but not reimbursed by the Bureau. The Bureau reimburses DOL for the amount of actual claims normally within one to two years after payment is made by DOL. As a result, the Bureau recognizes a current and non-current liability for actual claims paid by DOL, to be reimbursed by the Bureau.

The second component, the actuarial FECA liability, is the estimated liability for future benefit payments. These future workers' compensation estimates were generated from an application of actuarial procedures developed to estimate the liability for future FECA benefits. The actuarial liability for future worker's compensation benefits includes the expected liability for death, disability, medical and miscellaneous costs for approved compensation cases, plus a component for incurred but not reported claims. The liability is determined using a method that utilizes historical benefit payment patterns related to a specific incurred period to predict the ultimate

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements

September 30, 2013 and 2012

payments related to that period. These annual benefit payments have been discounted to present value using the Office of Management and Budget's (OMB) economic assumptions for 10-year Treasury notes and bonds, which resulted in discount rates as of September 30, 2013 and 2012, of 2.73% and 2.29% in year one and 3.13% and 3.14% in subsequent years. The Department of the Treasury allocated the overall liability to Treasury components based on past claims paid information provided by DOL.

*Annual, Sick, and Other Leave*

Annual leave is accrued as a liability when earned and the accrual is reduced as leave is taken. The balance in this accrued liability account reflects current pay rates.

Sick leave and other types of non-vested leave are expensed as the leave is taken.

*Revenue Recognition*

Revenue from sales to the Federal Reserve Board is recognized when finished goods satisfactorily pass all Bureau quality control standards and are delivered to the on-site Federal Reserve Depository vaults. Finished goods are released for shipment in accordance with customer requirements. Revenue from the sale of uncut currency to the public is recognized at the time the product is shipped. The Bureau does not record an allowance for returns because of a historically negligible return rate.

*Tax Status*

The Bureau is a federal entity, and therefore is not subject to federal, state, or local income taxes. Accordingly, no provision for income taxes is made in the accompanying financial statements.

*Contingencies*

Liabilities from loss contingencies arising from claims, assessments, litigation, fines and penalties, and other sources, are recorded when it is probable that a liability has been incurred and the amount of the assessment and/or remediation cost can be reasonably estimated. Loss contingencies that do not meet these criteria, but are reasonably possible and estimable are not accrued, but are disclosed in Note 12.

*Fair Value Measurements*

FASB Accounting Standard Codification (ASC) 820-10, *Fair Value Measurements and Disclosures*, establishes a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The Bureau's financial instruments are comprised of cash, accounts receivable, accounts payable, accrued liabilities, and advances as of September 30, 2013 and 2012, respectively. The carrying amounts of these financial instruments approximate fair value because of the short-term nature of these instruments. The Bureau holds no financial instruments that are required by ASC 825-10 to be valued at, reported, or disclosed at fair value as of September 30, 2013 or 2012.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements

September 30, 2013 and 2012

**3. Cash**

The year-end cash balances by fund are as follows as of September 30, 2013 and 2012:

	(In Thousands)	
	<b>2013</b>	<b>2012</b>
Bureau of Engraving and Printing		
Revolving Fund	\$ 76,750	\$ 113,076
Mutilated Currency Revolving Fund	11,468	4,917
Total	<u>\$ 88,218</u>	<u>\$ 117,993</u>

The balance in the mutilated currency revolving fund, consisting of processed claims for mutilated currency submitted by the public for redemption, is offset by a liability to the public which is included in advances on the balance sheets as of September 30, 2013 and 2012, respectively (See Note 7).

**4. Inventories, net**

Inventories consist of the following as of September 30, 2013 and 2012:

	(In Thousands)	
	<b>2013</b>	<b>2012</b>
Raw material and supplies	\$ 66,853	\$ 75,418
Work-in-process	38,457	41,736
Finished goods - currency	49,171	7,302
Finished goods - uncut currency	17,023	20,220
Total	<u>\$ 171,504</u>	<u>\$ 144,676</u>

At September 30, 2013, the Bureau has on hand approximately 349 million Next Generation \$100 notes produced in FY 2013 that have not been accepted by the Federal Reserve Board due to certain imperfections found on a small percentage of these notes. The Bureau is performing an electronic inspection of the notes to identify those that do not meet the Federal Reserve Board's quality control standards. Bureau management's estimate of the amount of spoilage in these notes is approximately \$5.8 million, or 11.9%, out of a total of approximately \$49.0 million, which is included in Cost of Goods Sold in the Statement of Operations and Cumulative Results of Operations for the year ended September 30, 2013. Accordingly, management has written off \$5.8 million for inventory spoilage as of September 30, 2013. No such allowance was required as of September 30, 2012.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements

September 30, 2013 and 2012

**5. Property and Equipment, net**

Property and equipment consist of the following as of September 30, 2013 and 2012:

	(In Thousands)	
	<b>2013</b>	<b>2012</b>
Machinery and equipment	\$ 544,452	\$ 494,201
Building and land improvements	260,496	251,335
IT equipment and software	148,163	94,603
Office machines	2,786	2,791
Furniture and fixtures	1,448	1,277
Donated assets - art work	125	125
Motor vehicles	212	212
Leasehold improvements	130	—
	957,812	844,544
Less accumulated depreciation	604,789	553,642
	353,023	290,902
Construction-in-progress	76,962	125,448
Net property and equipment	\$ 429,985	\$ 416,350

Depreciation expense for the years ended September 30, 2013 and 2012 was \$52.9 million and \$40.8 million, respectively.

The Bureau occupies and uses buildings and land owned by the Department of the Treasury. The land and building shell for the Fort Worth, Texas facility were donated by the City of Fort Worth to the Department of the Treasury in 1987, which holds the title thereto. At the time of donation, the land had an appraised value of \$1.5 million and the building shell cost was \$5.6 million. In accordance with the provisions of Public Law 81-656, Bureau financial statements include only the costs to build out the facility.

**6. Other Assets, net**

Other assets consist principally of machine repair parts and tools. The allowance for obsolescence for these parts and tools for the years ended September 30, 2013 and 2012 was \$7.2 million and \$6.7 million, respectively.



**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements

September 30, 2013 and 2012

**7. Current Liabilities**

All current liabilities are funded and consist of the following as of September 30, 2013 and 2012:

	(In Thousands)	
	<b>2013</b>	<b>2012</b>
Intragovernmental	\$ 5,673	\$ 5,843
With the public	47,039	52,816
Total	\$ 52,712	\$ 58,659

Accrued current liabilities consist of the following as of September 30, 2013 and 2012:

	(In Thousands)	
	<b>2013</b>	<b>2012</b>
Payroll	\$ 6,826	\$ 16,506
Annual leave	11,840	11,628
Workers' compensation	5,071	5,595
Other	709	939
Total	\$ 24,446	\$ 34,668

Advances consist of the following as of September 30, 2013 and 2012:

	(In Thousands)	
	<b>2013</b>	<b>2012</b>
Other Federal Agencies	\$ 550	\$ 58
Mutilated Currency	11,468	4,917
Public sales	48	36
Total	\$ 12,066	\$ 5,011

**8. Workers' Compensation Liability**

Claims incurred and paid by DOL as of September 30, 2013 and 2012, but not yet reimbursed to DOL by the Bureau, are approximately \$11.6 million and \$11.8 million, of which approximately \$5.1 million and \$5.6 million represent a current liability, as of September 30, 2013 and 2012, respectively. The Bureau will reimburse DOL for these claims in the next two years. The Bureau's estimated non-current, actuarially derived future workers' compensation liability was approximately \$59.8 million and \$56.8 million as of September 30, 2013 and 2012, respectively. The Bureau's estimated, undiscounted, non-current, actuarially derived future workers' compensation liability was approximately \$85.8 million and \$81.9 million as of September 30, 2013 and 2012, respectively.

**THE DEPARTMENT OF THE TREASURY  
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Notes to the Financial Statements

September 30, 2013 and 2012

**9. Employee Retirement Plans and Postretirement Benefits Other than Pensions**

Employer contributions to the retirement plans were \$18.6 million and \$18.3 million for 2013 and 2012, respectively. The CSRS employer contribution rate for fiscal years 2013 and 2012 was 7.0%. The FERS agency contribution rate was 11.9% for fiscal years 2013 and 2012, respectively. The cost of providing the CSRS and FERS benefits is more than the amounts contributed by the Bureau and the employees to OPM. The additional cost of providing benefits, including the cost financed by OPM, which is not included in the Bureau's Statements of Operations, totaled \$26.9 million and \$25.7 million in 2013 and 2012, respectively.

OPM paid costs totaling \$9.7 million and \$10.7 million for the Federal Employees Health Benefits Program (FEHBP) and Federal Employees Group Life Insurance (FEGLI) programs in 2013 and 2012, respectively. These costs are not included in the Bureau's Statements of Operations. The Bureau paid costs totaling \$15.2 million and \$14.6 million for the FEHBP and FEGLI programs in 2013 and 2012, respectively.

**10. Concentration of Revenue**

The Bureau's principal customers are other federal and quasi-federal governmental organizations. During 2013 and 2012, the Bureau's sales revenue from these organizations as well as the outstanding amounts due from them as of September 30, 2013 and 2012, are reflected in the following table:

	<b>Revenue</b> (In Thousands)		<b>Accounts Receivable</b> (In Thousands)	
	<b>2013</b>	<b>2012</b>	<b>2013</b>	<b>2012</b>
Federal Reserve Board:				
Currency Production	\$ 679,287	\$ 723,436	\$ 57,874	\$ 52,954
Mutilated Currency	3,029	3,277	773	804
Other Federal Agencies	2,395	1,974	251	92
	<u>684,711</u>	<u>728,687</u>	<u>58,898</u>	<u>53,850</u>
Public sales	10,793	6,809	3,784	1
Other	—	301	594	504
	<u>10,793</u>	<u>7,110</u>	<u>4,378</u>	<u>505</u>
Total	<u>\$ 695,504</u>	<u>\$ 735,797</u>	<u>\$ 63,276</u>	<u>\$ 54,355</u>

Revenues from other federal agencies are derived principally from the sale of security printing products to U.S. Government agencies and related fees charged.

**11. Principal Suppliers**

The Bureau is dependent upon sole suppliers for distinctive currency paper and several advanced counterfeit deterrent materials.

**THE DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING**

Notes to the Financial Statements

September 30, 2013 and 2012

**12. Commitments and Contingencies**

The Bureau is a party in various administrative proceedings, legal actions, and claims brought against the Federal Government by employees, contractors, and other parties. As of September 30, 2013 and 2012, there are no contingencies for litigation involving the Bureau, where the risk of loss is probable. Contingencies, where the risk of loss is reasonably possible, are approximately \$3.1 million and \$3.4 million as of September 30, 2013 and 2012, respectively. Since the risk of loss for these litigations is not probable, the Bureau did not record any liability. Management believes that the ultimate resolution of these litigations will not have a material impact on the reported financial position, results of operations, and cash flows.

In 2007, a judge ruled that the current U.S. currency design violates Section 504 of the Rehabilitation Act. The Court awarded no monetary damages. However, the Bureau is required to provide meaningful access to United States currency for blind and other visually impaired persons as part of the next currency redesign. The cost of currency changes necessary to provide meaningful access will be incorporated into future currency redesign costs. No costs related to the Court ruling have been accrued in the accompanying financial statements as of September 30, 2013 and 2012.

The Bureau does not carry commercial insurance on its physical assets because by law the Federal Government is self-insured.

**13. Operating Lease**

Rental expense for the years ended September 30, 2013 and 2012 was \$3.0 million and \$2.5 million, respectively.

Future minimum payments under the lease as of September 30, 2013, are (in thousands):

For the years ending September 30:	Amount
2014	\$ 3,051
2015	3,064
2016	3,077
2017	3,090
2018	3,103
Thereafter	<u>10,964</u>
Total	<u>\$ 26,349</u>

**14. Subsequent Events**

The Bureau has evaluated subsequent events through January 23, 2014, the date that the financial statements were available to be issued. There were no material events that required additional accruals or disclosures.



DEPARTMENT OF THE TREASURY  
BUREAU OF ENGRAVING AND PRINTING  
WASHINGTON, D.C. 20228

Management's Report on Internal Control Over Financial Reporting

We as management of the Bureau of Engraving and Printing (Bureau) are responsible for establishing and maintaining adequate internal control over financial reporting and for our assertion on the effectiveness of internal control over financial reporting. The Bureau's internal control over financial reporting is designed to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with U.S. generally accepted accounting principles.

The Bureau's internal control over financial reporting includes those policies and procedures that:

- pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect our transactions and dispositions of the assets of the Bureau;
- provide reasonable assurance that our transactions are recorded as necessary to permit preparation of our financial statements in accordance with U.S. generally accepted accounting principles, and that receipts and expenditures of the Bureau are being made in accordance with authorizations of management of the Bureau and those charged with governance; and
- provide reasonable assurance regarding prevention, or timely detection and correction of unauthorized acquisition, use, or disposition of the Bureau's assets that could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent or detect misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that internal controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

We assessed the effectiveness of the Bureau's internal control over financial reporting as of September 30, 2013. In making this assessment, the Bureau used the criteria established in the *Internal Control — Integrated Framework (1992)* issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

Based on our assessment and those criteria, we conclude that the Bureau maintained effective internal control over financial reporting as of September 30, 2013.

KPMG LLP, an independent public accounting firm, has issued their reports, included herein, on (1) our financial statements; (2) our compliance with certain provisions of laws, regulations, and contracts and other matters, and (3) our assertion on the effectiveness of internal control over financial reporting.

Larry R. Felix  
Director

Leonard R. Olijar  
Deputy Director

Debra H. Richardson  
Chief Financial Officer

January 23, 2014



KPMG LLP  
Suite 12000  
1801 K Street, NW  
Washington, DC 20006

## **Independent Auditors' Report on Internal Control Over Financial Reporting**

To the Inspector General, Department of the Treasury, and  
The Director of the Bureau of Engraving and Printing, Department of the Treasury:

We have examined management's assertion, included in the accompanying "Management's Report on Internal Control Over Financial Reporting," that the Bureau of Engraving and Printing (Bureau) maintained effective internal control over financial reporting as of September 30, 2013, based on the criteria established in *Internal Control – Integrated Framework (1992)* issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO). The Bureau's management is responsible for maintaining effective internal control over financial reporting, and for its assertion on the effectiveness of internal control over financial reporting, included in the accompanying "Management's Report on Internal Control Over Financial Reporting." Our responsibility is to express an opinion on management's assertion based on our examination.

We conducted our examination in accordance with attestation standards established by the American Institute of Certified Public Accountants, and the standards applicable to attestation engagements contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether effective internal control over financial reporting was maintained in all material respects. Our examination included obtaining an understanding of internal control over financial reporting, assessing the risk that a material weakness exists, and testing and evaluating the design and operating effectiveness of internal control based on the assessed risk. Our examination also included performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

An entity's internal control over financial reporting is a process effected by those charged with governance, management, and other personnel, designed to provide reasonable assurance regarding the preparation of reliable financial statements in accordance with U.S. generally accepted accounting principles. An entity's internal control over financial reporting includes those policies and procedures that (1) pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect the transactions and dispositions of the assets of the entity; (2) provide reasonable assurance that transactions are recorded as necessary to permit preparation of financial statements in accordance with U.S. generally accepted accounting principles, and that receipts and expenditures of the entity are being made only in accordance with authorizations of management and those charged with governance; and (3) provide reasonable assurance regarding prevention, or timely detection and correction of unauthorized acquisition, use, or disposition of the entity's assets that could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent, or detect and correct misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.



In our opinion, management's assertion that the Bureau of Engraving and Printing maintained effective internal control over financial reporting as of September 30, 2013 is fairly stated, in all material respects, based on the criteria established in *Internal Control – Integrated Framework (1992)* issued by COSO.

In accordance with *Government Auditing Standards*, we are required to report findings of significant deficiencies. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency in the Bureau's internal control described in Exhibit I of this report to be a significant deficiency.

The Bureau's response to the significant deficiency identified in our examination is included in Exhibit I. We did not examine the Bureau's response and, accordingly, we express no opinion on the response.

We also have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 14-02, *Audit Requirements for Federal Financial Statements*, the balance sheets as of September 30, 2013 and 2012, and the related statements of operations and cumulative results of operations, and cash flows, of the Bureau and our report dated January 23, 2014 expressed an unmodified opinion.

This report is intended solely for the information and use of the Bureau's management, the Department of the Treasury's Office of Inspector General, OMB, the U.S. Government Accountability Office, and the U.S. Congress and is not intended to be and should not be used by anyone other than these specified parties.

KPMG LLP

January 23, 2014

**Fiscal Year 2013 Significant Deficiency*****Internal Controls Over Monthly Inventory Account Reconciliations Need Improvement***

During our fiscal year 2013 audit, we noted errors made in the September 30, 2013 reconciliations of two raw materials and two spare parts general ledger accounts, and the resolution of the differences noted in those reconciliations which resulted in raw materials inventory being overstated by \$3,083,425 and other assets – spare parts being overstated by \$1,463,655 as of September 30, 2013. The Bureau corrected the errors in the fiscal year 2013 financial statements.

Office of Management and Budget Circular No. A-123, *Management's Responsibility for Internal Control*, states "As agencies develop and execute strategies for implementing or reengineering agency programs and operations, they should design management structures that help ensure accountability for results. As part of this process, agencies and individual Federal managers must take systematic and proactive measures to develop and implement appropriate, cost-effective internal control."

The reconciliations of the raw materials and spare parts general ledger accounts were incorrectly prepared and inadequately reviewed. A misunderstanding of the sub-ledger reports utilized in the reconciliation led, in part, to the incorrect preparation of the reconciliations. In addition, reconciling items were not tied to valid source documentation and correctly substantiated.

We recommend that the Bureau ensure reconciliations are performed accurately, all reconciling items are fully substantiated, sub-ledger reports are understood and utilized correctly, and a thorough supervisory review is conducted.

**Management Response:**

Management concurs with the recommendations and will take the necessary steps to implement policies and procedures to ensure a proper reconciliation of inventory and related supervisory review are performed and that the appropriate reports are being used in performing the reconciliation.



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## Independent Auditors' Report on Compliance and Other Matters

The Inspector General, Department of the Treasury and  
The Director of the Bureau of Engraving and Printing, Department of the Treasury:

We have audited in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 14-02, *Audit Requirements for Federal Financial Statements*, the financial statements of the Bureau of Engraving and Printing (the Bureau), which comprise the balance sheets as of September 30, 2013 and 2012, and the related statements of operations and cumulative results of operations, and cash flows for the years then ended, and the related notes to the financial statements, and have issued our report thereon dated January 23, 2014.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Bureau's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts, and certain provisions of other laws and regulations specified in OMB Bulletin No. 14-02. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests of compliance disclosed no instances of noncompliance or other matters that are required to be reported herein under *Government Auditing Standards* or OMB Bulletin No. 14-02.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on the Bureau's compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Bureau's compliance. Accordingly, this communication is not suitable for any other purpose.

KPMG LLP

January 23, 2014